

Development Control Committee



St Edmundsbury
BOROUGH COUNCIL

Title:	Agenda		
Date:	Thursday 1 October 2015		
Time:	10.00 am		
Venue:	Conference Chamber West Suffolk House Western Way Bury St Edmunds IP33 3YU		
Full Members:	Chairman Jim Thorndyke Vice-Chairmen Tim Marks and Angela Rushen <u>Conservative Members (13)</u> Carol Bull Robert Everitt Paula Fox Susan Glossop Ian Houlder <u>UKIP Group Members (2)</u> John Burns <u>Charter Group Member (1)</u> Julia Wakelam	Ivor Mclatchy Alaric Pugh David Roach Peter Stevens Patricia Warby Tony Brown	
Substitutes:	<u>Conservative Members (6)</u> Terry Buckle Terry Clements John Griffiths <u>UKIP Group Member (1)</u> Jason Crooks <u>Charter Group Member (1)</u> David Nettleton	Betty Mclatchy Frank Warby	
SITE VISITS WILL BE HELD ON THURSDAY 24 SEPTEMBER 2015 : Transport to leave West Suffolk House at 9.30 am. Sites to be visited as follows (no timings) : 1. DC/15/1147/OUT – Flint Cottage, 21 Bumpstead Rd, Haverhill 2. DC/15/0087/FUL - Haldo, Western Way, Bury St Edmunds			

Interests – Declaration and	Members are reminded of their responsibility to declare any disclosable pecuniary interest not entered in the Authority's
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Restriction on Participation:	register or local non pecuniary interest which they have in any item of business on the agenda (subject to the exception for sensitive information) and to leave the meeting prior to discussion and voting on an item in which they have a disclosable pecuniary interest.
Quorum:	Six Members
Committee administrator:	David Long Committee Administrator & SEBC Scrutiny Support Tel: 01284 757120 Email: david.long@westsuffolk.gov.uk

Agenda

Procedural Matters

Page No

1. Apologies for Absence

2. Substitutes

Any Member who is substituting for another Member should so indicate together with the name of the relevant absent Member.

3. Minutes

1 - 6

To confirm the minutes of the meeting held on 3 September 2015 (copy attached).

Part 1 - Public

4. Planning Application DC/15/0087/FUL

7 - 34

(i) Change of use from Class B2 (General Industrial) to Class A1 (Retail) including side and rear extensions (following partial demolition of existing) and associated refurbishment and alterations; and (ii) provision of accesses and car parks at Haldo House, Western Way, Bury St Edmunds for Western Way Retail LLP

Report No. **DEV/SE/15/53**

5. Outline Planning Application DC/15/1147/OUT

35 - 54

Construction of up to 7 dwellings at Flint Cottage, 21 Bumpstead Road, Haverhill for Mr Kenneth Dobinson

Report No. **DEV/SE/15/54**

6. Planning Application DC/15/0873/FUL

55 - 128

Introduction of right turn ghost island junction on the A1088 to provide vehicular access at Land for new access road, A1088, Ixworth for Persimmon Homes (Anglia)

Report No. **DEV/SE/15/55**

7. House Holder Application DC/15/1441/HH

129 - 138

Single storey side extension, two storey rear extension and garage conversion including extension to form 'granny annexe' at 3 Clopton Park, Wickhambrook for Mr and Mrs Keith Dailey

Report No. **DEV/SE/15/56**

8. Tree Preservation Order Application DC/15/1696/TPO

139 - 146

Tree Preservation Order 388 (2004) 2 - 1 no. Sycamore reduce

lateral spread up to 4 metres to south at 139 King's Road, Bury St Edmunds for St Edmundsbury Borough Council

Report No. **DEV/SE/15/57**

9. Tree Preservation Order Application DC/15/1689/TPO 147 - 154

Tree Preservation Order 261 (1998) – (i) 1 no. Alder (01726 on plan within Area A1 of order); (ii) 1 no. Ash (01302 on plan) coppice; (iii) 1 no. Hazel (01346 on plan) crown lift to 3 metres; (iv) 9 no. Willow (01349 on plan) and 1 no. Goat Willow (01727 on plan) re-pollard; (v) Willow and Alder (01349 on plan) reduce by 1 metre to clear garage at rear of 11 Corsbie Close (all within Area A2 of order) at 1 Corsbie Close, Bury St Edmunds for St Edmundsbury Borough Council

Report No. **DEV/SE/15/58**

10. Planning Application DC/15/1540/FUL 155 - 166

Change of use of existing Bed and Breakfast establishment to House of Multiple Occupation at Abbotts House, 2 Newmarket Road, Bury St Edmunds for St Edmundsbury Borough Council

Report No. **DEV/SE/15/59**

11. Tree Preservation Order Application DC/15/1518/TPO 167 - 176

Tree Preservation Order 041 (1977) – (i) 1 no. Lime (122 on plan) pollard to 6 metres; (ii) 1 no. Lime (166 on plan) crown reduce by 20%; (iii) 1 no. Copper Beech (125 on plan) crown reduce by 20 %; (iv) 1 no. Horse Chestnut (126 on plan) crown reduce by 20% ; (v) 1 no. Oak (140 on plan) reduce lateral branches over cemetery by 4 metres; (vi) 1 no. Hornbeam (142 on plan) raise to 1.2 metres for formative pruning; (vii) 1 no. Pine (152 on plan) crown lift by 3 metres; (viii) 1 no. Scots Pine (153 on plan) crown lift by 3 metres ;and (ix) 1 no. Lawson Cypress (918 on plan) fell (all trees in G1 of Order) at Cemetery adjacent to Horace Eves Close, Withersfield Road, Haverhill for St Edmundsbury Borough Council

Report No. **DEV/SE/15/60**

12. Tree Preservation Order Application DC/15/1688/TPO 177 - 184

Tree Preservation Order 106 (1986) 10 – (i) 1 no. Oak (565 on plan) reduce lateral spread up to 2 metres over car park; (ii) 1 no. Oak (566 on plan) reduce lateral spread up to 3 metres over garage; and (iii) 1 no Beech reduce height up to 4 metres and reduce lateral branches up to 2 metres and fell 5 small Yew and Holly trees around base (all trees within G1 of order) at 1 Bullen Close, Bury St Edmunds for St Edmundsbury Borough Council

Report No. **DEV/SE/15/61**

13. Quarterly Update Report

Report No. **DEV/SE/15/62 TO FOLLOW**

Part 2 – Exempt

NONE

Agenda Notes - Version for Publication

**DEVELOPMENT CONTROL COMMITTEE
 AGENDA NOTES**

Notes

Subject to the provisions of the Local Government (Access to Information) Act 1985, all the files itemised in this Schedule, together with the consultation replies, documents and letters referred to (which form the background papers) are available for public inspection.

All applications and other matters have been considered having regard to the Human Rights Act 1998 and the rights which it guarantees.

Material Planning Considerations

1. **It must be noted that when considering planning applications (and related matters) only relevant planning considerations can be taken into account. Councillors and their Officers must adhere to this important principle which is set out in legislation and Central Government Guidance.**
2. **Material Planning Considerations include:**
 - Statutory provisions contained in Planning Acts and Statutory regulations and Planning Case Law
 - Central Government planning policy and advice as contained in Circulars and the National Planning Policy Framework (NPPF)
 - The following Planning Local Plan Documents

Forest Heath District Council	St Edmundsbury Borough Council
Forest Heath Local Plan 1995	St Edmundsbury Borough Local Plan 1998 and the Replacement St Edmundsbury Borough Local Plan 2016
The Forest Heath Core Strategy 2010, as amended by the High Court Order (2011)	St Edmundsbury Borough Council Core Strategy 2010
Emerging Policy documents	Emerging Policy documents
Joint Development Management Policies	Joint Development Management Policies
Core Strategy – Single Issue review	Vision 2031
Site Specific Allocations	

- Supplementary Planning Guidance/Documents eg. Affordable Housing SPD
- Master Plans, Development Briefs
- Site specific issues such as availability of infrastructure, density, car parking
- Environmental; effects such as effect on light, noise overlooking, effect on street scene

- The need to preserve or enhance the special character or appearance of designated Conservation Areas and protect Listed Buildings
 - Previous planning decisions, including appeal decisions
 - Desire to retain and promote certain uses e.g. stables in Newmarket.
3. The following are **not** Material Planning Considerations and such matters must not be taken into account when determining planning applications and related matters:
- Moral and religious issues
 - Competition (unless in relation to adverse effects on a town centre as a whole)
 - Breach of private covenants or other private property / access rights
 - Devaluation of property
 - Protection of a private view
 - Council interests such as land ownership or contractual issues
 - Identity or motives of an applicant or occupier
4. Section 38(6) of the Planning and Compulsory Purchase Act 2004 requires that an application for planning permission shall be determined in accordance with the Development Plan (see table above) unless material planning considerations indicate otherwise.
5. A key role of the planning system is to enable the provision of homes, buildings and jobs in a way that is consistent with the principles of sustainable development. It needs to be positive in promoting competition while being protective towards the environment and amenity. The policies that underpin the planning system both nationally and locally seek to balance these aims.

Documentation Received after the Distribution of Committee Papers

Any papers, including plans and photographs, received relating to items on this Development Control Committee agenda, but which are received after the agenda has been circulated will be subject to the following arrangements:

- (a) Officers will prepare a single Committee Update Report summarising all representations that have been received up to 5pm on the **Thursday** before each Committee meeting. This report will identify each application and what representations, if any, have been received in the same way as representations are reported within the Committee report;
- (b) the Update Report will be sent out to Members by first class post and electronically by noon on the **Friday** before the Committee meeting and will be placed on the website next to the Committee report.

Any late representations received after 5pm on the **Thursday** before the Committee meeting will not be distributed but will be reported orally by officers at the meeting.

Public Speaking

Members of the public have the right to speak at the Development Control Committee, subject to certain restrictions. Further information is available on the Councils' websites.

Decision Making Protocol - Version for Publication

**DEVELOPMENT CONTROL COMMITTEE
DECISION MAKING PROTOCOL**

The Development Control Committee usually sits once a month. The meeting is open to the general public and there are opportunities for members of the public to speak to the Committee prior to the debate.

Decision Making Protocol

This protocol sets out our normal practice for decision making on development control applications at Development Control Committee. It covers those circumstances where the officer recommendation for approval or refusal is to be deferred, altered or overturned. The protocol is based on the desirability of clarity and consistency in decision making and of minimising financial and reputational risk, and requires decisions to be based on material planning considerations and that conditions meet the tests of Circular 11/95: "The Use of Conditions in Planning Permissions." This protocol recognises and accepts that, on occasions, it may be advisable or necessary to defer determination of an application or for a recommendation to be amended and consequently for conditions or refusal reasons to be added, deleted or altered in any one of the circumstances below.

- Where an application is to be deferred, to facilitate further information or negotiation or at an applicant's request.
- Where a recommendation is to be altered as the result of consultation or negotiation:
 - The presenting Officer will clearly state the condition and its reason or the refusal reason to be added/deleted/changed, together with the material planning basis for that change.
 - In making any proposal to accept the Officer recommendation, a Member will clearly state whether the amended recommendation is proposed as stated, or whether the original recommendation in the agenda papers is proposed.
- Where a Member wishes to alter a recommendation:
 - In making a proposal, the Member will clearly state the condition and its reason or the refusal reason to be added/deleted/changed, together with the material planning basis for that change.
 - In the interest of clarity and accuracy and for the minutes, the presenting officer will restate the amendment before the final vote is taken.
 - Members can choose to

- delegate the detailed wording and reason to the Head of Planning and Regulatory Services;
 - delegate the detailed wording and reason to the Head of Planning and Regulatory Services following consultation with the Chair and Vice Chair(s) of Development Control Committee.
- Where Development Control Committee wishes to overturn a recommendation and the decision is considered to be significant in terms of overall impact; harm to the planning policy framework, having sought advice from the Head of Planning and Regulatory Services and the Head of Legal and Democratic Services (or Officers attending Committee on their behalf)
 - A final decision on the application will be deferred to allow associated risks to be clarified and conditions/refusal reasons to be properly drafted.
 - An additional officer report will be prepared and presented to the next Development Control Committee detailing the likely policy, financial and reputational etc risks resultant from overturning a recommendation, and also setting out the likely conditions (with reasons) or refusal reasons. This report should follow the Council's standard risk assessment practice and content.
 - In making a decision to overturn a recommendation, Members will clearly state the material planning reason(s) why an alternative decision is being made, and which will be minuted for clarity.
- In all other cases, where Development Control Committee wishes to overturn a recommendation:
 - Members will clearly state the material planning reason(s) why an alternative decision is being made, and which will be minuted for clarity.
 - In making a proposal, the Member will clearly state the condition and its reason or the refusal reason to be added/deleted/alterred, together with the material planning basis for that change.
 - Members can choose to
 - delegate the detailed wording and reason to the Head of Planning and Regulatory Services
 - delegate the detailed wording and reason to the Head of Planning and Regulatory Services following consultation with the Chair and Vice Chair(s) of Development Control Committee
- Member Training

- In order to ensure robust decision-making all members of Development Control Committee are required to attend annual Development Control training.

Notes

Planning Services (Development Control) maintains a catalogue of 'standard conditions' for use in determining applications and seeks to comply with Circular 11/95 "The Use of Conditions in Planning Permissions."

Members/Officers should have proper regard to probity considerations and relevant codes of conduct and best practice when considering and determining applications.